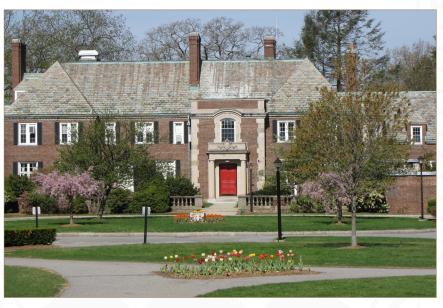


BOSTON COLLEGE

2015–2016 Annual Report

The Rappaport Center for Law and Public Policy



Barat House

The Rappaport Center for Law and Public Policy at Boston College Law School was established through a gift by the Phyllis & Jerome Lyle Rappaport Foundation. The Center educates, supports, mentors, and inspires gifted law students interested in government and public policy, and convenes local, state, and national thought leaders to engage in robust discourse on relevant issues affecting government.

Message from the Dean Vincent D. Rougeau



Welcome to the Rappaport Center for Law and Public Policy. The Center was launched in 2015 at Boston College Law School through the generosity of the Phyllis & Jerome Lyle Rappaport Foundation. We are pleased to report on the Rappaport Center's inaugural year, which was filled with dynamic programming, passionate and dedicated Rappaport Fellows, and our first Rappaport Distinguished Lecturer.

Under the leadership of R. Michael Cassidy, Faculty Director, and Elisabeth J. Medvedow, Executive Director, the Rappaport Center is galvanizing the region's policy makers and thought leaders to address significant issues of law and public policy. We bring these

issues to the forefront and provide opportunities for legislators, practitioners, academics, government officials, students, and members of the public to participate in meaningful and provocative discussions on pressing problems. Our programs this year have delved into topics of economic mobility, transportation, health care, criminal justice, political barriers for women, municipal governance, public records reform, student debt, and more.

In establishing the Rappaport Center, Phyllis and Jerry Rappaport created a prestigious fellowship program dedicated to fostering the next generation of public policy leaders. Each summer, 12 students from seven Greater Boston-area law schools are provided generous stipends to work in a government agency, participate in weekly experiential programming, and benefit from mentoring by members of the Rappaport Center Advisory Board and former Fellows. The Fellows gain invaluable hands-on experience grappling with the complexities of public lawyering while learning alongside decision makers at the local and state levels. Our

Class of 2015 Fellows, introduced in the following pages, joins an impressive network of Rappaport alumni forging lifetime connections.

We were also fortunate in 2015 to bring Ambassador Wendy Sherman, former Under Secretary of the U.S. Department of State and chief U.S. negotiator for the Iran nuclear agreement, to Boston College Law School as our initial



R. Michael Cassidy



Elisabeth J. Medvedow

Rappaport Distinguished Lecturer. Ambassador Sherman's standing-room-only presentation, "Negotiating Change: Where in the World It Works, When It Doesn't, and Why," captivated the BC community.

As this report demonstrates, the Rappaport Center has had a tremendous first year at Boston College. Students, faculty, staff, and members of the public laud the Center as a vibrant and important addition to the intellectual life of the Law School and to the Greater Boston community. We extend our sincere gratitude to Phyllis and Jerry Rappaport for their vision and generosity.

Advisory Board Rappaport Center for Law and Public Policy

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Meghan Sweeney Associate Professor BC Morrissey College of Arts and Sciences

Warren Tolman *Attorney at Law*

Mary Tripsas Associate Professor BC Carroll School of Management

Bill Walczak President and CEO South End Community Health Center

"The Center's mission is to shape the next generation of leaders by introducing law students to the joy of blending their personal values and professional skills to make a difference in the quality of people's lives. I take great pride in the work of the Rappaport Center and am honored to chair the Advisory Board." - Scott Harshbarger Chair, Advisory Board

The Rappaport Center 2015–2016 Programs

The Rappaport Center for Law and Public Policy develops programs to highlight pressing issues in urban environments and invites leaders in government, academia, business, and law to participate in robust forums. Held throughout the academic year, the programs seek to raise awareness of issues and offer solutions on a wide range of public policy issues.



October 6

Rappaport Center Fellows Reunion

October 20

Beyond Obamacare: Moving from Access to Cost Containment





November 6

Breaking Barriers: Gender Politics in Government

2015–2016 Programs

Sept. 1:	 "The Affordable Care Act After King v. Burwell: What's Next?" Moderator: Dean Hashimoto, Associate Professor, Boston College Law School Panelists: Patricia McCoy, Liberty Mutual Insurance Professor, Boston College Law School Mary Ann Chirba, Professor, Boston College Law School 	
Sept. 28:	"Envisioning a Career in Public Service?" Moderator: R. Michael Cassidy, Professor, Boston College Law School Q&A with Scott Harshbarger, former Attorney General of Massachusetts	
Sept. 30:	<section-header><section-header></section-header></section-header>	
Oct. 8:	 *Legal Superstars: MacArthur Fellows Pursuing Compelling Causes Moderator: R. Michael Cassidy, Professor, Boston College Law School Panelists: Marie-Therese Connolly, 2011 Fellow Jonathan Rapping, 2014 Fellow Margaret Stock, 2013 Fellow 	
Oct. 20:	 "Beyond Obamacare: Moving from Access to Cost Containment" Moderator: Michael Caljouw, Vice President of Public, Government, and Regulatory Affairs, Blue Cross Blue Shield of Massachusetts Panelists: Courtney Aladro, Senior Health Care Policy Advisor, Attorney General's Office Joe Avellone, Executive Vice President, Parexel International Corporation Paul Hattis, Massachusetts Health Policy Commissioner; Senior Associate Director, MPH Program, Tufts University School of Medicine Steve Walsh, Executive Director, Massachusetts Council of Community Hospitals 	
Oct. 28:	 "Safe and Sound? Women Prisoners in Massachusetts" Moderator: Christine Cole, Vice President, Community Resources for Justice and Executive Director, Crime and Justice Institute Panelists: Andrea Cabral, former Secretary, Executive Office for Public Safety and Security; former Sheriff, Suffolk County Kathleen Dennehy, Senior Program Specialist, National Council on Crime and Delinquency; former Commissioner, Massachusetts Department of Correction 	

2015–2016 Programs

Nov. 6:	 "Breaking Barriers: Gender Politics in Government" Moderator: Elisabeth J. Medvedow, Executive Director, Rappaport Center for Law and Public Policy Panelists: Katherine Clark, United States Congresswoman Kerry Healey, President, Babson College; former Lieutenant Governor of Massachusetts Evelyn Murphy, Founder, The WAGE Project; former Lieutenant Governor of Massachusetts Jane Swift, CEO, Middlebury Interactive Languages; former Governor of Massachusetts
Nov. 9:	"Negotiating Change: Where in the World It Works, When It Doesn't, and Why" Wendy Sherman, Under Secretary of State for Political Affairs (ret.); Senior Fellow, Harvard Kennedy School
Nov. 12:	 "Governor's Legal Counsel: The Best and Most Varied Job in State Government" Moderator: Tom Barnico, Visiting Professor, Boston College Law School Panelists: Kate Cook, former Chief Legal Counsel, Governor Patrick Lon Povich, Chief Legal Counsel, Governor Baker Don Stern, former Chief Legal Counsel, Governor Dukakis Dan Winslow, former Chief Legal Counsel, Governor Romney
Dec. 8:	 "Madison's Constitution: Our Constitution?" Moderator: Hon. Scott Kafker, Chief Justice, Massachusetts Appeals Court Panelists: Mary Bilder, Professor, Boston College Law School Hon. Nancy Gertner (ret.) Hon. Hiller Zobel (ret.)
Jan. 13:	<section-header><section-header><section-header><section-header></section-header></section-header></section-header></section-header>
Feb. 4:	 "Urban Mayors: Challenges of Municipal Governance" Moderator: Lisa Wong, former Mayor of Fitchburg Panelists: Joseph Curtatone, Mayor of Somerville Jon Mitchell, Mayor of New Bedford

- Jon Mitchell, Mayor of New Bed:
 Dan Rivera, Mayor of Lawrence
 Setti Warren, Mayor of Newton

Feb. 24: "Making a Murderer"

Panelists:

- Walter Kelly, Esq., Attorney for Steven Avery
- Dean Strang, Esq., Attorney for Steven Avery
- R. Michael Cassidy, Professor, Boston College Law School
- Robert Bloom, Professor, Boston College Law School
- Sharon Beckman, Clinical Associate Professor, Boston College Law School

Feb. 25: "Governing in a Digital Age"

Panel One: "Public Records Reform: Challenges and Opportunity"

Moderator: Amy Nable, Director, Division of Open Government, Office of the Attorney General



Panelists:

- Jon Albano, Partner, Morgan Lewis
- Richard Johnston, Chief Legal Counsel, Office of the Attorney General
- Lon Povich, Chief Legal Counsel, Governor Baker
- Gavi Wolfe, Legislative Counsel, ACLU of Massachusetts

Panel Two: "Data Driven Leadership"

Moderator: Lourdes German, Founder, Civic Innovation Project; Fellow, Lincoln Institute of Land Policy

Panelists:

- Anthony Flint, Director of Public Affairs, Lincoln Institute of Land Policy
- Dan Koh, Chief of Staff, City of Boston Mayor's Office
- Holly St. Clair, Director of Enterprise Data Management, Commonwealth of Massachusetts

• Jennifer Sullivan, Assistant Secretary of Capital Finance, Executive Office for Administration and Finance, Commonwealth of Massachusetts

Mar. 18: "Student Debt Crisis: Issues and Solutions"

Keynote Speaker: Deputy Secretary Sarah Bloom Raskin, U.S. Department of the Treasury

Panel One: "Did Privatization of the Student Loan Marketing Corporation (Sallie Mae) Work?

Moderator: Rohit Chopra, Senior Advisor, U.S. Department of Education

Panelists:

• Stephen Burd, Senior Policy Analyst, New America Foundation

• Paul Combe, President and CEO,

American Student Assistance

• Jonathan Glater, Assistant Professor, University of California Law School, Irvine



2015–2016 Programs



December 8

Madison's Constitution: Our Constitution?

February 24

Making a Murderer





March 18

Student Debt Crisis: Issues and Solutions

2015-2016 Programs

Panel Two: "Reforming Student Loan Servicing"

Moderator: Kathleen Engel, Professor, Suffolk University Law School Panelists:

- Pauline Abernathy, VP, Institute of College Access & Success (TICAS)
- Scott Giles, President and CEO, Vermont Student Assistance Corporation
- Deanne Loonin, *Pro Bono* Attorney and former Director, Student Loan Borrower Assistance Project, National Consumer Law Center

Panel Three: "Draconian Era of Student Debt Collection"

Moderator: Patricia McCoy, Liberty Mutual Insurance Professor, Boston College Law School

Panelists:

• Dalié Jiménez, Associate Professor, University of Connecticut School of Law

• Ben Miller, Senior Director, Postsecondary Education Policy, Center for American Progress

• Persis Yu, Staff Attorney, National Consumer Law Center

March 30: "Imagine Boston 2030"

Remarks: Mayor Martin Walsh, City of Boston

Presentation: Sara Myerson, Director of Planning, Boston Redevelopment Authority **Moderator:** Meghna Chakrabarti, Co-Host, WBUR's *Radio Boston*

Panelists:

• John Barros, Chief of Economic Development, City of Boston

• Walter Hood, Professor,

University of California, Berkeley; Creative Director, Hood Design Studio

• Joe Kriesberg, President and CEO, Massachusetts Association of Community Development Corporations

• Shirley Leung, Columnist, *The Boston Globe*



• Harriet Tregoning, Principal Deputy Assistant Secretary for the Office of Community Planning and Development, U.S. Department of Housing and Urban Development

April 26: "Food Law and Policy"

Moderator: Emily Broad Leib, Director, Food Law and Policy Clinic, Harvard Law School **Panelists:**



• Miguel Keberlein Gutiérrez, Director, Immigrants and Workers' Rights Practice Group, Legal Assistance Foundation, Chicago, Illinois

• Michele Merkel, Co-Director, Food & Water Justice, Food & Water Watch, Washington, D.C.

• Jackson Renshaw, Co-Founder, Fresh Food Generation





RAPPAPORT CENTER











The Rappaport Center Fellows Program 2015 Fellows

Each summer, the Rappaport Fellows Program in Law and Public Policy provides 12 talented law students from seven Greater Boston law schools with opportunities to experience the complexities and rewards of public policy and public service within the highest levels of state and local government. Fellows are chosen primarily for their passion for public policy and law and for their leadership potential.

The program includes summer internships during which students work with top policy makers and receive a generous stipend, weekly experiential learning opportunities, and mentoring by members of the Rappaport Center Advisory Board and former Fellows.

The Rappaport Fellows Program promotes future civic leaders and policy makers.



2015 Rappaport Center Fellows



Jessica Acosta-Muller Northeastern University School of Law, 3L

Summer Placement: Salem Youth Advocacy Division of the Committee for Public Counsel Services

Jess graduated *magna cum laude* from Colby College in 2011 with a BA in sociology, and is a Public Interest Law Scholar with a full-tuition merit scholarship at Northeastern Law. Passionate about juvenile justice, Jess worked last summer implementing a project aimed at reducing the number of youth with complex social, emotional, and mental health needs committed to the Department of Youth Services; she was also involved in delinquency matters. Jess is graduating from law school this year and has

been awarded a prestigious Massachusetts Attorney General's Honors Fellowship where she will continue her work in the public sector.



Kasha Ambroise Suffolk University Law School, 2L

Summer Placement: Executive Office of the Suffolk County District Attorney's Office

Kasha's interest in public policy began early on and was fostered as she studied sociology at Smith College. Within her neighborhood and nearby areas, Kasha had many first-hand experiences with issues that triggered her desire for change: "I wanted to learn how to become an advocate for others and a better advocate for myself." Prior to law school, Kasha worked in the Civil Rights Division of the Massachusetts Attorney General's Office. She was driven to pursue the Rappaport Fellowship by the

opportunity to expand her knowledge and research about policy, as well as the chance to focus on the Greater Boston area. Kasha emphasized that the people with whom she worked are there to help community members, but not all know how to access government resources at the Suffolk County District Attorney's Office. "If there's something I can do, I want to do it and let people know that they're not alone."



Megan Beyer University of Massachusetts School of Law, 3L

Summer Placement: City of Boston's Office of Women's Advancement

Megan is a 2013 graduate of Smith College with a BA in government, and she is also the first Rappaport Fellow from UMass School of Law. A South Shore native, she has always known that she wanted to be a lawyer in the Boston area. Megan spent her summer interning at the City of Boston's Office of Women's Advancement, focusing on ways to combat human trafficking, specifically in Boston hotels. She is also interested in gender equality and closing the wage gap. Megan's experience gave her the opportunity to

see the inner workings of City Hall and the process required to create change through policy. Megan hopes to continue to improve and sustain human rights through the intersection of law and policy, noting, "I want to help people, and I think the best way I can do so is through law. The Fellowship has been inspirational since it allowed me a summer to do research and work in the field I love."



James Bor Boston College Law School, 2L

Summer Placement: Civil Rights Enforcement Team of the U.S. Attorney's Office (Boston)

James chose Boston College Law because of the school's reputation for being a "school that has a commitment to doing good," which parallels his plans for his future. In 2012, he graduated *cum laude* from Cornell University with a BA in government and economics and taught high school math in the Mississippi Delta as a Teach For America corps member. His interest in public policy and civic engagement stems from his will to be a good contributor to society. "It's our future," said James

as he described his aspiration to leave a legacy of everything being better than it was before. In his internship, James tackled complex issues such as the Americans with Disabilities Act, the Civil Rights Act, and anti-bullying campaigns. James extolled the Rappaport Center experience for helping expand his knowledge and allowing him to see the range of work done within the realm of public policy.



Sara Dewey

Harvard Law School, 2L

Summer Placement: Environmental Protection Division of the Massachusetts Attorney General's Office

Sara obtained her BA, *magna cum laude*, from Middlebury College and holds a Master of Environmental Management from the Nicholas School of the Environment at Duke University. Her desire to seek more depth in her education led her to Harvard Law. Prior to moving to the Boston area, Sara worked extensively on environmental issues as a legislative aide in the U.S. Senate and as policy director of an environmental governance initiative at Yale University. Growing up in New Hampshire,

Sara enjoyed her time hiking in the White Mountains and being outside. This helped foster her passion for being "committed to protecting the environment." Sara spent her internship working on the Clean Air Act, among various other projects. In her words: "The Fellows Program has a wonderful tone and is friendly and inclusive; it gives us better interpretations of policy in the Boston area."



Justin Gomes Boston College Law School, 2L

Summer Placement: Organized Crime Drug Enforcement Task Force of the U.S. Attorney's Office (Boston)

A New Bedford native, Justin graduated in 2013 with a BA in history from Providence College, where he served as president of the student body. While previously working in the Bristol County District Attorney's Office, Justin became increasingly passionate about working on the issue of opiate addiction and other types of substance abuse issues in Massachusetts. This commitment and interest led him to conduct further research and work closely with the opioid addiction crisis as a large part of his

summer placement. Along with his work, Justin enjoyed being part of the cohort that was formed based on each individual's genuine social concern, stating, "The Rappaport Fellowship has been the highlight of my law school education; the programming and mentorship I found at the Rappaport Center has renewed my conviction to pursue a career in public service."



Yelena (Lena) Greenberg Boston University School of Law, 2L

Summer Placement: Health Care Division of the Massachusetts Attorney General's Office

Lena graduated *summa cum laude* in May 2009 from Northeastern University with a BS in economics, and then earned an MA in economics from Northeastern later that year. Before BU Law, she worked as a research assistant and project manager at the Department of Health Policy and Management at the Harvard School of Public Health. This sparked Lena's interest in complications with medical liabilities. In her view, "There had to be a better way to handle the issues." When she heard about the

Rappaport Fellowship she was drawn to the mentorship aspect and the ability to be part of a cohort. Lena's experience has given her a better legal perspective on the law and who can be held accountable for medical liabilities. She particularly enjoyed the tour of the Codman Square Health Center along with the Fellows' other programs, expressing, "The programs provided great exposure to different areas of law and policy that most people do not have the opportunity to experience."



Rebecca Harris Harvard Law School, 2L

Summer Placement: Massachusetts Executive Office of Public Safety and Security

Rebecca graduated from McGill University in 2009 with a BA in political science and Middle East studies. Before starting at Harvard Law, Rebecca worked as a victim witness advocate in the Suffolk County District Attorney's Office for five years. Her placements included positions in the Superior and District Courts and various responsibilities for community outreach. These experiences are what led Rebecca to her summer internship for the Fellows program with the Massachusetts Executive

Office of Public Safety and Security. Her passion for public policy and service has continued to grow throughout her career opportunities and education.



Amani Kancey

Boston College Law School, 2L

Summer Placement: Massachusetts Department of Transportation (MassDOT)

Amani graduated *cum laude* from Howard University in 2011 with a BA in political science. She will begin her final year of law school at Boston College in the fall. Prior to law school, Amani served as a White House intern and worked for over two years as the Special Assistant to the U.S. Secretary of Transportation, which inspired her to pursue law and policy work even further. "Transportation affects and changes lives, but it is not something people think about; it's a subconscious privilege,"

she observed. The Rappaport Fellowship provided her with the opportunity to take a microscopic look at Boston's transportation policies, discover where the state's priorities lie, and become familiar with the way transportation decisions are made on local and state levels. Amani remains invested in the issues. "There's always work to be done in transportation infrastructure."



Adam Korn

Suffolk Law School, 2L

Summer Placement: Energy and Telecommunications Division (ETD), Massachusetts Attorney General's Office

Adam holds a BA in political science from Boston University, which he earned in 2011, and an MA in international affairs from New York University, which he earned in 2012. Adam is the co-founder and director of the nonprofit organization Boston Network for International Development. "I always put law school on a pedestal," said Adam, "I wanted to have real world experience and the academia to back it up." During his internship, Adam worked on several projects, including the development of

energy storage technologies as well as recommendations for the relationship between the state and utility companies to limit the amount of gas that is lost and unaccounted for. He remarked, "Being part of ETD was an incredible learning experience and helped foster my interest in energy law."



Malgorzata (Mal) Mrózek Boston College Law School, 2L

Summer Placement: Boston Public Schools Office of the Legal Advisor

Mal graduated *magna cum laude* from The Ohio State University in 2011 with a BA in history and political science. Prior to law school, she taught ESL classes for the Minneapolis public school system as a Teach For America corps member. This experience confirmed her passion for education policy, which carried through her summer internship. During her Fellowship, she was able to see the operations of an urban school district and develop a better understanding of the legal, administrative, policy,

and logistical issues facing a public institution. Mal learned about the Fellowship Program from a previous Fellow. She decided to apply and "was excited for every aspect of the summer experience." Being at Boston College Law with the Center, Mal has remained active in the academic year programming, stating, "The Rappaport Center reminds law students what a powerful tool a legal education can be."



Colleen Shea Northeastern University School of Law, 3L

Summer Placement: Governor's Office of Legal Counsel

Colleen grew up in Newport, R.I. before she graduated *magna cum laude* from Ithaca College in 2009 as a Park Scholar with a BS in integrated marketing communications. In 2012, she earned an MS in special education from Hunter College. Prior to attending law school, Colleen taught seventhgrade special education in Brooklyn through Teach For America and later worked as a legal investigator for New York City's Department of Education in the Special Education Litigation unit. The Rappaport

Fellowship allowed her to pursue her public interest aspirations. "The behind-the-scenes insight I gained throughout the summer will ensure I will be a more effective advocate for students in the future," she noted. Colleen is a Public Interest Law Scholar with a full-tuition merit scholarship at Northeastern University School of Law. She has received a prestigious Skadden Arps Fellowship and post graduation will represent low-income students from minority backgrounds in special education matters across Massachusetts at the Disability Law Center.

The Rappaport Center Fellows Program Experiential Opportunities

The Rappaport Fellows meet weekly during their summer internships for discussions on topics related to public service, civic leadership, and urban law and policy in the Greater Boston region. Government officials, legislators, senior attorneys, and community leaders often participate to share their experiences, insights, and advice. The weekly forums also allow the Fellows to discuss their internship experiences, explore careers, and build camaraderie.



The Rappaport Center for Law and Public Policy partners with the Rappaport Institute for Greater Boston at Harvard Kennedy School, which runs a Fellows program for graduate students interested in public policy. The two groups of Fellows frequently join together for the weekly forums.



The Fellows meeting Deb Goldberg (left); Tour of MEMA (above); at Fenway Park (below).



During the summer of 2015, the Rappaport Center Fellows engaged in the following:

Tours of: John Adams Courthouse; Billerica House of Correction; Codman Square Health Center; Dudley Square neighborhood; Big Dig Tunnels; MBTA Control Room; Fenway Park; State House; and the Massachusetts Emergency Management Agency (MEMA).

Met with: Barbara Berenson, Senior Counsel, Supreme Judicial Court; The Honorable Gary Katzmann, Associate Justice, Massachusetts Appeals Court; Scott Harshbarger, former Attorney General of Massachusetts; LaDonna Hatton, Chief Legal Counsel, Middlesex Sheriff's Office; Gilad Rosenzweig, Founder, Smarter in the City; State Treasurer Deborah Goldberg; MEMA Director Kurt Schwartz; Tony Stankiewicz, Chief of Staff, Codman Square Health Center; and Red Sox General Counsel David Friedman.

Topics discussed included: court systems; public service; criminal justice; community health initiatives; public transportation; historical overview of Dudley Square; state emergency protocols in the event of disasters; policy work of the State Treasurer's Office; and City of Boston regulatory and legal issues concerning Fenway Park.

The Rappaport Center Distinguished Visiting Lecturer



Ambassador Wendy Sherman, former Under Secretary for Political Affairs for the U.S. Department of State and chief U.S. negotiator for the historic Iran nuclear agreement, joined the BC Law School community for two days in November as the inaugural Rappaport Distinguished Lecturer. Before a crowd of hundreds of students, faculty, and members of the public, Ambassador Sherman shared her thoughts about the intense two-year journey to reach

the Iran nuclear deal in a presentation titled "Negotiating Change: Where in the World It Works, When It Doesn't, and Why." Ambassador Sherman candidly spoke about the complexity of the issues, the cultural differences among the stakeholders, and the diplomatic skills necessary to reach an agreement. She highlighted the importance of clear objectives, timing, common goals, and willingness to compromise. In addition to her public lecture, Ambassador Sherman

taught an international law class outlining the critical elements of negotiations, and met with faculty, students, and members of the Rappaport Center Advisory Board.

Passion for public service has been a continuing theme in Ambassador Sherman's life. She previously worked as Assistant Secretary for Legislative Affairs in the U.S. State Department; Special Advisor to President Clinton and Policy Coordinator on North Korea; and, Counselor for the U.S. State



Department. Praising the mission of the Rappaport Center, Ambassador Sherman remarked: "The Rappaport Center is a tremendous institution to be at BC Law to help law students here and in the Greater Boston area get involved in public service, and get involved in the change that we need, not only in the region, but in our country and around the world."



RAPPAPORT CENTER

FOR LAW AND PUBLIC POLICY

